Policy Note # 45 | January 2023

Let's Get to Work: New Tools Needed in the **Employer Recruitment Toolbox for Newcomers** (Sault Ste. Marie)

What Makes a Welcoming Community? (Series)

By: Mercedes Labelle









NPI - Who We Are

President & CEO

Charles Cirtwill

Board of Directors

Florence MacLean (Chair) Kim Jo Bliss (Vice Chair Northwest) Dwayne Nashkawa (Vice Chair Northeast) Kevin Eshkawkogan (Secretary) Pierre Riopel (Treasurer) Charles Cirtwill (President & CEO)

Cheryl Brownlee Dr. Harley d'Entremont Ralph Falcioni Christine Leduc Dr. Michele Piercey-Normore Eric Rutherford Douglas Semple Mariette Sutherland Brian Vaillancourt Wayne Zimmer

Advisory Council

Michael Atkins Johanne Baril Martin Bayer Pierre Bélanaer Chief Patsy Corbiere Katie Elliot **Neil Fox** Shane Fugere

George Graham Gina Kennedy Winter Dawn Lipscombe Dr. George C. Macey John Okonmah Bill Spinney Dr. Brian Tucker

Research Advisory Board

Dr. Heather Hall (Chair, NPI Research Advisory Board) Dr. Hugo Asselin Riley Burton Dr. Ken Carter Dr. Katie Hartmann

Carolyn Hepburn Dr. Peter Hollings Brittany Paat Dr. Barry Prentice Dr. David Robinson

Land Acknowledgement

NPI would like to acknowledge the First Peoples on whose traditional territories we live and work. NPI is grateful for the opportunity to have our offices located on these lands and thank all the generations of people who have taken care of this land.

Our main offices:

- Thunder Bay on Robinson-Superior Treaty territory and the land is the traditional territory of the Anishnaabeg and Fort William First Nation.
- Sudbury is on the Robinson-Huron Treaty territory and the land is the traditional territory of the Atikameksheng Anishnaabeg as well as Wahnapitae First Nation.
- Kirkland Lake is on the Robison-Huron Treaty territory and the land is the traditional territory of Cree, Ojibway, and Algonquin Peoples, as well as Beaverhouse First Nation.
- Each community is home to many diverse First Nations, Inuit, and Métis Peoples.

We recognize and appreciate the historic connection that Indigenous peoples have to these territories. We support their efforts to sustain and grow their nations. We also recognize the contributions that they have made in shaping and strengthening local communities, the province, and Canada.

This report was made possible through the support of our partner, Northern Ontario Heritage Fund Corporation. Northern Policy Institute expresses great appreciation for their generous support but emphasizes the following: The views expressed in this report are those of the author and do not necessarily reflect the opinions of the Institute, its Board of Directors or its supporters. Quotation with appropriate credit is permissible.

Author's calculations are based on data available at the time of publication and are therefore subject to change.

Editor: Barry Norris

© 2023 Northern Policy Institute Published by Northern Policy Institute 874 Tungsten St. Thunder Bay, Ontario P7B 6T6 ISBN: 978-1-77868-083-0



About the Author

Mercedes Labelle



Mercedes Labelle was born in Bilbao, Spain, and lived in the United States before moving to North Bay, Ontario. Mercedes attended McGill University, earning her B.A. in Political Science and Urban Systems, graduating in 2020. Through her role at NPI, Mercedes has worked on various projects related to population growth, demographics, and migration. In her free time, Mercedes enjoys running, hiking, and listening to podcasts.

Mercedes is a Senior Policy Analyst at NPI and is located in Sudbury, Ontario.



NPI is pleased to have the support of FedNor for this important work to assess the impact of the Rural and Northern Immigration Pilot in Northern Ontario.



Several data sources were utilized in this report such as the Community Data Program. NPI is the data consortium lead for Northern Ontario under the name "Northern Ontario Data Consortium".



Table of Contents

Executive Summary	5
Introduction	6
Methodology	6
General Demographics	7
Language	7
Service and Program Usage and Satisfaction	9
Skills Gaps and Hiring	11
Welcoming Employer Characteristics	13
Conclusion and Recommendations	15



Executive Summary

In February 2022, a survey was distributed to employers across Northern Ontario to assess employers' attitudes towards hiring newcomers and diverse groups, the challenges they face while doing so, and the support they need during the process. Additional questions were asked pertaining to welcoming employer characteristics. In total, 353 employers throughout the regions of Northern Ontario responded to this survey. This report presents the findings for the 42 survey respondents located in Sault Ste. Marie. Additionally, reports are also available for North Bay, Greater Sudbury, Thunder Bay, and Timmins.

The Employer Survey is a part of the larger Measurement Month initiative led by Northern Policy Institute, in partnership with other organizations across Northern Ontario, to collect consistent and comparable community-level data on the themes of attraction, retention, reconciliation, anti-racism, and welcoming.

This paper found that, in general, employers in Sault Ste. Marie have positive attitudes towards hiring newcomers and diverse groups and contribute positively to overall perceptions of welcoming in a community. In fact, 79 per cent of employers indicated they used at least one immigration stream to recruit foreign workers, while 58 per cent indicated that newcomers had become an increasingly important source of new hires, or will in the near future.

When it comes to hiring-related challenges, employers are struggling to fill soft skills gaps, particularly communication and customer service skills. Another challenge for employers in Sault Ste. Marie is the process of finding and recruiting employees, with 38 per cent of respondents indicating the primary barrier they face is lack of respondents to job postings. In terms of support needed for recruiting and training of immigrant employees, employers indicated most urgently needing support in providing assessment tests to evaluate expertise in soft and/or technical skills.

In consideration of the above findings, the following four recommendations are made to support employers in Sault Ste. Marie:

- 1. Understand the needs of employers, beyond specific occupational shortages (i.e., soft skills gaps).
- Monitor the needs of employers in terms of labour force gaps and information and supports needed during and after the hiring process.
- 3. Make full use of human capital to mitigate labour and skills shortages in Sault Ste. Marie; and
- 4. Work to promote and foster welcoming workplaces.

It is further recommended that efforts should continue to be made across Ontario's northern regions to share, promote, and complete these surveys.





Introduction

In February 2022, Northern Policy Institute, in partnership with organizations across Northern Ontario, launched an initiative, to collect consistent, comparable data for our regions, via surveys. The surveys focused on the themes of attraction, retention, reconciliation, anti-racism, and welcoming – specifically, individual experiences and organizations' capacity to contribute to welcoming communities.

In total, 353 unique organizations filled out the employer survey. Of these, 315 are in at least one of the five largest cities in Northern Ontario: Greater Sudbury, North Bay, Timmins, Sault Ste. Marie, and Thunder Bay. Some organizations have operations in more than one location.

The purpose of the survey was to assess employers' attitudes toward hiring newcomers and diverse groups, the challenges they face while doing so, and the support they need during the process. Additional questions were asked pertaining to knowledge of immigration programs and streams, interorganizational skill shortages, and the impacts of COVID-19 on operations.

Employers play a critical role in the attraction, retention, and welcoming of newcomers. Ensuring meaningful employment, not only for newcomers, but for the entire population, helps to fill shortages in the labour market and to use the benefits of immigration.

Methodology

The cities selected for analysis all participate in the Rural and Northern Immigration Pilot (RNIP) program, a community-led economic immigration stream to permanent residence. Specifically, this analysis focuses on employers in the City of Sault Ste. Marie with at least one employee.

Distribution of the survey was a collaborative effort of Northern Policy Institute and partner organizations across Northern Ontario. Some of these partner organizations administer the Rural and Northern Immigration Pilot (RNIP) in their communities and sent the employer survey to employers who have either used, or inquired about, the Pilot. Additionally, many survey distributing organizations

provide services themselves, or provide information about services available. As such, when looking at distribution from partner organizations to their network, the sample of employers might overrepresent those that are familiar with services and/or the RNIP.

The survey distribution took the form of targeted social media ads, direct distribution through emails, social media posts, newsletters, and information sessions. In addition, respondents were entered into a draw to win one of two \$100 prepaid Visa gift cards.

All surveys and promotional materials were available in both French and English.



General Demographics

According to June 2022 Canadian Business Count data, Sault Ste. Marie recorded 1,940 businesses with at least one employee. Of these businesses, 43 per cent had fewer than five employees and 23 per cent had between five and nine employees. Most commonly, the businesses in Sault Ste. Marie are in the following industries: retail trade (15 per cent), health care and social assistance (15 per cent), and construction (12 per cent).

Forty-two employers in Sault Ste. Marie responded to the survey. Most commonly, these organizations had over 40 full-time employees and 20–30 part-time employees (Figure 1).

35% 32% 30% 30% 27% 25% 23% 23% 20% 18% 15% 11% 10% 10% 5% 5% 0% 0-9 10-19 20-29 30-39 40+ ■ Part-Time ■ Full-Time

Figure 1: Employees of Survey Respondents, Full- and Part-Time, Sault Ste. Marie, 2022

Note: (n = 41)

Language

In the respondent organizations in Sault Ste. Marie, the primary language used in the workplace is English, with 88 per cent of organizations indicating its use, while 31 per cent indicated using French in the workplace (Figure 2). Included in these totals are the 19 per cent of organizations that indicated using both French and English. In addition, 74 per cent of respondent

organizations in Sault Ste. Marie indicated that Frenchlanguage skills are a benefit to their organization (Figure 3). As for RNIP employer respondents in Sault Ste. Marie, the primary language used is also English, with some indicating the use of both English and French.

19% 12% EnglishFrenchFrench and English

Figure 2: Primary Language Used in the Workplace, Survey Respondents, Sault Ste. Marie, 2022

Note: (n = 42)

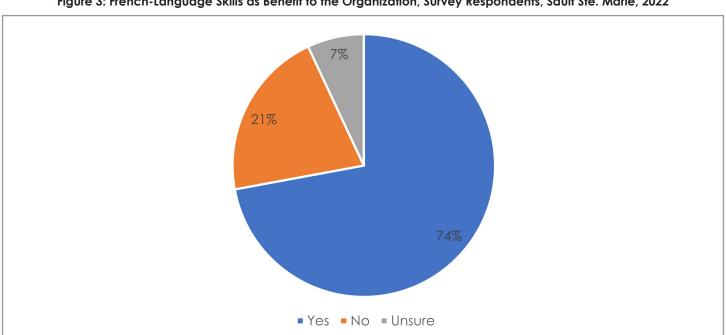


Figure 3: French-Language Skills as Benefit to the Organization, Survey Respondents, Sault Ste. Marie, 2022

Note: (n = 43)

Service and Program Usage and Satisfaction

In the coming years, labour shortages will emerge in Sault Ste. Marie – many employers are already experiencing them. Using immigration pathways to hire skilled workers is a way to mitigate these labour shortages, alongside ensuring the domestic population is participating fully in the labour market. Of employers in Sault Ste. Marie that responded to this survey, 79 per cent had used at least one immigration stream to recruit foreign workers. As Figure 4 shows, most commonly used is the Provincial

Nominee Skilled Worker stream¹ (43 per cent) and the Federal Skilled Worker program² (27 per cent). Fourteen per cent of respondents indicated using the Rural and Northern Immigration Pilot³ – a community-led economic immigration pilot meant to fill specific labour shortages identified by communities. Twenty-one per cent of respondents had not used any immigration streams.

Rural and Northern Immigration Pilot (RNIP)

Temporary Foreign Worker Program (Work Permit)

Provincial Nominee Program (PNP) - Skilled Trades

Provincial Nominee Program (PNP) - Skilled Worker

Federal Skilled Trades Program (FST)

Federal Skilled Worker Program (FSW)

Figure 4: Use of Immigration Streams by Survey Respondents to Recruit Foreign Workers, Sault Ste. Marie, 2022

Note: (n = 42)

The majority of respondents (91 per cent) indicated being familiar with the RNIP program (Figure 5), with 82 per cent indicating they were interested in participating in the

program. A further 31 per cent of respondents indicated they were interested in the RNIP but were unable to participate; no specific reasons were given.

¹ For more information about the Provincial Nominee Skilled Worker stream, see https://www.canada.ca/en/employment-social-development/services/foreign-workers.html

² For more information about the Ontario Provincial Nominee Program, see https://www.ontario.ca/page/ontario-immigrant-nominee-program-oinp

³ For more information about the Rural and Northern Immigration Pilot, see https://www.canada.ca/en/immigration-refugees-citizenship/services/immigrate-canada/rural-northern-immigration-pilot.html

Very familiar

Somewhat familiar

Not familiar

10%

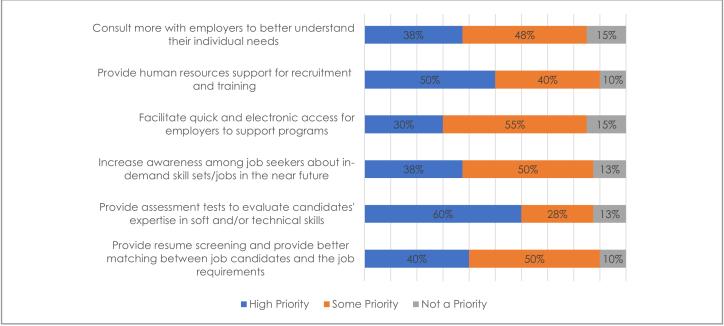
Figure 5: Familiarity with the Rural and Northern Immigration Pilot, Survey Respondents, Sault Ste. Marie, 2022

Note: (n = 40)

Navigating the immigration process as an employer, with multiple streams, applicants, and requirements, can be difficult. Fortunately, there are organizations that can provide some supports for employers throughout this process. When asked, respondent employers in Sault Ste. Marie indicated the highest priority was providing

assessment tests to evaluate expertise in soft and/ or technical skills (60 per cent) and providing human resources support for recruitment and training (50 per cent). A lower priority support item noted was facilitating quick and electronic access to support programs (15 per cent). See Figure 6.

Figure 6: Support Needed for Immigrant Recruitment and Training, Survey Respondents, Sault Ste. Marie, 2022



Note: (n = 40)

Employers that responded to this survey most commonly indicated that the help they needed but did not receive was general information about employer requirements for hiring newcomers, evaluating an applicant's foreign credentials, and conducting a skills assessment. Although employers most commonly indicated that evaluation of foreign degrees/credentials and language assessment services were in need, provision of these services is usually not mandated or offered by community organizations. In fact, educational credential assessments must be conducted by an organization or professional body designated by Immigration, Refugees and Citizenship Canada (Canada 2020).

Lack of accreditation of foreign credentials, education, and training is one of the largest obstacles preventing immigrants from meaningful participation in the labour market (Esses et al. 2010, 19). Thus, if the employer had the ability to recognize foreign credentials, everyone – the individual, the employer, and the community – would benefit.

Skills Gaps and Hiring

As mentioned, an aging population, low birth rates, and out-migration are contributing to labour market shortages, and will continue to do so. With these trends, employers face hiring-related challenges now more than ever. Along with occupation-specific skills, employers also need to take soft skills into account, which respondents commonly indicated were difficult to find. As Figure 7

shows, the skills gaps respondent employers in Sault Ste. Marie were most looking to fill included communications (29 per cent) and customer service (29 per cent). The respondents' least-sought-after skills were in quality control (12 per cent), financial management (12 per cent), and negotiation (12 per cent).

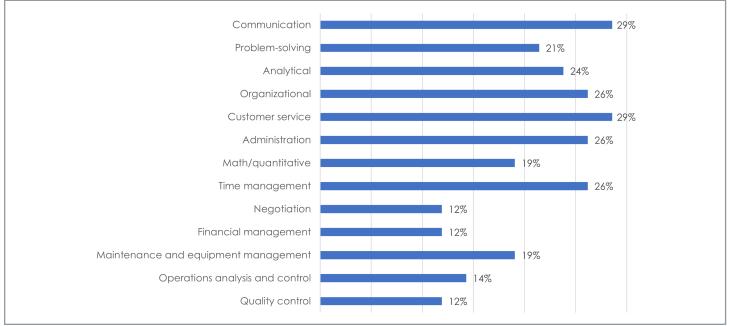


Figure 7: Skills Gaps Needing Filling, Survey Respondents, Sault Ste. Marie, 2022

Note: (n = 42)

Another challenge employers face is the process of finding and recruiting employees (Figure 8). When asked, respondent employers in Sault Ste. Marie indicated the primary barriers they faced included lack of responses to job postings (38 per cent) and difficulty

interpreting foreign credential assessments (31 per cent). Respondents were least likely to have difficulty reaching non-traditional labour sources or new candidate pools (17 per cent) or engaging qualified candidates (17 per cent).

Difficulty reaching non-traditional labour sources or new candidate pools

Job boards too time consuming to use

Number of applicants negatively affected by COVID-19

Difficulty for employer in engaging qualified candidates

Lack of respondents to job postings

Difficulty interpreting foreign credential assessments

Applicants lack degree or certification

Applicants lack experience in field

17%

Figure 8: Primary Barriers to Finding and Recruiting Employees, Survey Respondents, Sault Ste. Marie, 2022

Note: (n = 42)

When looking at the impact of COVID-19 on hiring and personnel needs (Figure 9), respondent employers indicated effects such as having to lay off personnel, either temporarily permanently (26 per cent) or reduce

or stop hiring completely (24 percent). Twenty-six per cent had to increase personnel hiring, while 21 per cent indicated no impact on hiring and/or personnel.

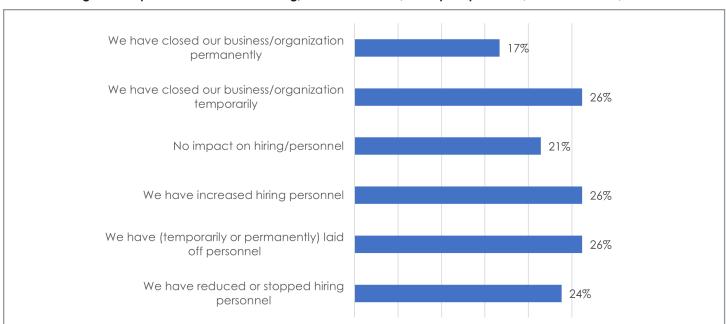


Figure 9: Impact of COVID-19 on Hiring/Personnel Needs, Survey Respondents, Sault Ste. Marie, 2022

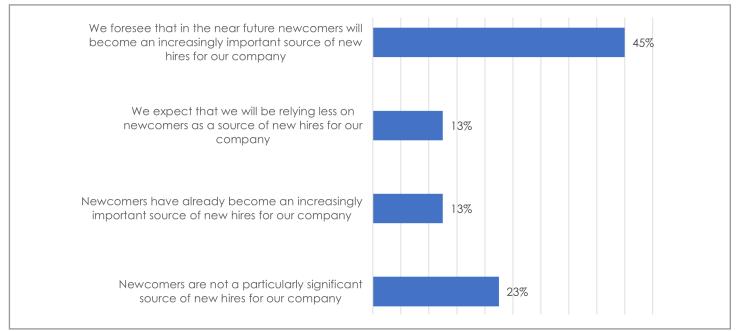
Note: (n = 42)

Welcoming Employer Characteristics

Again, having a welcoming employer contributes to overall perceptions of welcome in a community (Esses et al. 2010, 17). As such, employers in Sault Ste. Marie were asked to choose a statement that best reflected the role that newcomers play in their hiring decisions (Figure 10). Notably, many respondents indicated that

they foresaw newcomers as an important source of new hires in the future (45 per cent). The responses indicate employers are open to welcoming newcomer talent into its organization, contributing to a positive employment situation and helping to mitigate labour shortages.

Figure 10: Statement that Best Reflects the Role Newcomers to Canada Play in Hiring Decisions, Survey Respondents, Sault Ste. Marie, 2022



Note: "Newcomers" defined as those who arrived within the past five years.

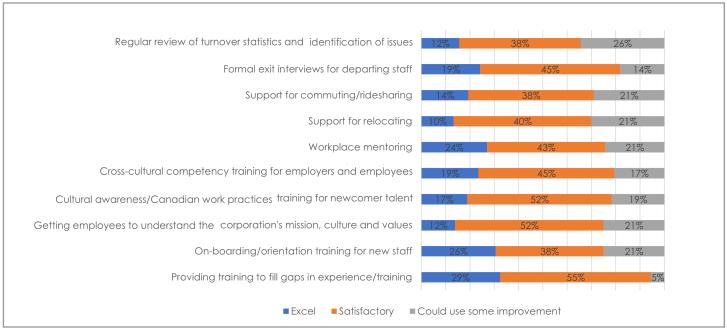
Note: (n = 40)

Employers themselves also provide supports and policies to welcome new employees into the labour force. Asked what supports they felt they excelled at (Figure 11), respondents noted providing training to fill gaps in experience and/or training (29 per cent). Other supports conducting formal exit interviews for

departing staff (64 per cent) and providing cross-cultural training for employers and employees (64 per cent). The internal policies that organizations felt could use the most improvement were those related to support for commuting/ridesharing and relocation (21 per cent), as well as workplace mentoring opportunities (21 per cent).



Figure 11: Opinion of Organization's Human Resources Policies and Implementation, Survey Respondents, Sault Ste. Marie, 2022

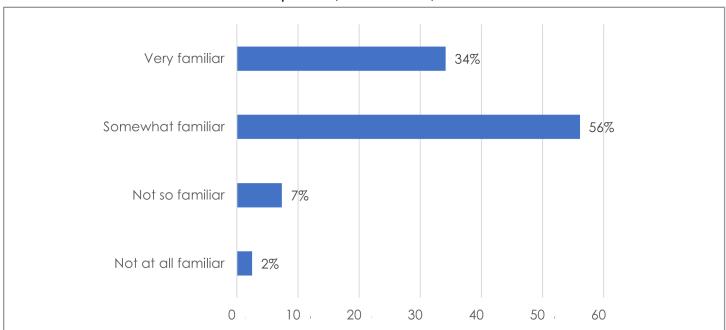


Note: (n = 42)

Although meaningful employment opportunities do play a significant role in making an individual feel welcomed, other factors are also at play, such as settlement services and other supports available to them. Employers can play a role in referring newcomer employees to these services. The majority of respondent employees in Sault Ste. Marie indicated they were very (34 per cent) or somewhat (56 per cent) familiar with local settlement

and support services for newcomers (Figure 12). Similarly, the majority of RNIP employer respondents indicated they were very or somewhat familiar with these services. Acting as a point of contact to direct newcomers to services promotes a "no wrong door" approach, where newcomers are more likely to gain access to the help they seek.

Figure 12: Familiarity of Organization with Local Settlement Services and other Support Services for Newcomers, Survey Respondents, Sault Ste. Marie, 2022



Note: (n = 40)

Conclusion and Recommendations

Comparable and available community-level data are crucial to making informed decisions. As such, an effort should continue to be made in Sault Ste. Marie, and across Northern Ontario, to share, promote, and complete these surveys. The information gathered from respondents helps create a sample of sentiments that employers in Sault Ste. Marie are expressing. It is important to take the sentiments expressed in these surveys and address them meaningfully. Accordingly, the following recommendations and next steps are offered.

- 1. Understand the needs of employers, beyond specific occupational shortages. Respondent employers in Sault Ste. Marie indicated difficulty finding candidates with specific soft skills, such as communication, customer service, organizational, and time-management skills. Although occupations can be targeted through the Rural and Northern Immigration Pilot, soft skills are more difficult to pinpoint. Additional training and/or mentoring of qualified candidates could increase these skills. As well, ensuring that employers are made aware of services and programs that are already in place could alleviate some hiring difficulties.
- 2. Monitor the needs of employers, in terms of labour force gaps and information and supports needed during and after the hiring process. This work could help inform the communication and promotion of available services, service offerings, and targeted occupations under the Rural and Northern Immigration Pilot and more generally as well.
- 3. Make full use of human capital to mitigate labour and skills shortages in Sault Ste. Marie. Employers indicated needing help finding and/or conducting assessment tests to evaluate candidates' expertise in soft and/or technical skills. Having a skilled potential employee in a community, unable to practice due to assessment barriers, hurts both the individual and employer. Services that are available to help employers assess foreign credentials and soft/technical skills should be communicated. If these services do not currently exist, or are difficult to access, steps should be taken to ensure their availability.

Another barrier employers face is a lack of respondents to job postings. To engage candidates, build capacity, and increase labour market experience, employers should be encouraged to apply for internship funding from the Northern Ontario Heritage Fund Corporation, FedNor, Canada Summer Jobs, and other federal and provincial support programs. Building capacity in Northern Ontario, specifically among youth, would help to mitigate out-migration, while also contributing positively to the labour market for years to come.

4. Work to promote and foster welcoming workplaces. Workplaces that welcome newcomers have a higher rate of retention of new hires, leading to a number of direct benefits to the employer (Ontario 2011, 44). This work could start by evaluating internal human resources policies, such as cross-cultural competency training for employers and employees – of which respondent employers commonly suggested could be improved upon internally.



References

- Canada. 2020. "Education credential assessment (ECA) for Express Entry: How to get one." Ottawa: Immigration, Refugees and Citizenship Canada. January. Online at https://www.canada.ca/en/immigration-refugees-citizenship/services/immigrate-canada/express-entry/documents/education-assessed/how.html
- Canadian business counts, establishment and location counts, employment size and North American Industry Classification System (NAICS), June 2022. https://communitydata.ca/content/canadian-business-counts-establishment-and-location-counts-employment-size-and-north-11.
- Esses, Victoria M., Leah K. Hamilton, Caroline Bennett-AbuAyyash, and Meyer Burstein. 2010. "Characteristics of a Welcoming Community." Welcoming Communities Initiative. Ottawa: Citizenship and Immigration Canada. March. Online at http://p2pcanada.ca/library/characteristics-of-a-welcoming-community-report/
- Ontario. 2011. "Community Immigrant Retention in Rural Ontario." Toronto: Ministry of Agriculture, Food and Rural Affairs. September. Online at http://p2pcanada.ca/wp-content/uploads/2011/09/Community-Immigrant-Retention-in-Rural-Ontario.pdf

About Northern Policy Institute

Northern Policy Institute is Northern Ontario's independent, evidencedriven think tank. We perform research, analyze data, and disseminate ideas. Our mission is to enhance Northern Ontario's capacity to take the lead position on socio-economic policy that impacts our communities, our province, our country, and our world.

We believe in partnership, collaboration, communication, and cooperation. Our team seeks to do inclusive research that involves broad engagement and delivers recommendations for specific, measurable action. Our success depends on our partnerships with other entities based in or passionate about Northern Ontario.

Our permanent offices are in Thunder Bay, Sudbury, and Kirkland Lake. During the summer months we have satellite offices in other regions of Northern Ontario staffed by teams of Experience North placements. These placements are university and college students working in your community on issues important to you and your neiahbours.

Related Research

Magnetic North 2021 Conference Report Mercedes Labelle

Just the Tip of the Iceberg: The First Few Months of the Rural and Northern **Immigration Pilot Hilary Hagar**

Connecting the Dots: Lessons from the International and Community **Matchmaker Northwest Pilot Anthony Noga**

Employer Preparedness in Northern Ontario, series Mercedes Labelle











Giwednong Aakomenjigewin Teg ρ ∇CS-⊲Φ-⊲, Ь·ΔU¬, ⊲Ͻ_·Θ-γρL, Aen vawnd nor Lee Iway La koonpayeen